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EASTERN

F.O.
371

1948



PALESTINE

FILE No.1115.....

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68653

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E

2

1948

PALESTINE

E 1:1
27 JAN 1948

Registry Number
FROM
No.
Dated
Received in Registry

EM115/1117/31
J. Troutbeck
BNKO
112/23/1
20 Jan
27 -

Report for Palestine after withdrawal
discusses future of Palestine and British presence.
Suggests maintaining activities of the British
Council, and future work of the BNKO
with regard to the provision of experts & give
economic advice both to the Jews and the
Arabs.

Last Paper.

(Minutes.)

References.

68653

(Print.)

(How disposed of.)

Mr. Pymarr (D in marked
passage on British Council)
M.F.S.

H. Beecher 27/1
B. 29/1

(Action completed.)

(Index)

1/26/48

14/2/48

Next Paper.

2322

29470 F.O.P.

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112/23/1.

BRITISH MIDDLE EAST OFFICE,
10 SHARIA TOLUBAT,
CAIRO.

20th January, 1948.

Sir,

I have the honour to report that I spent two weeks in Jerusalem, from January 14th to 16th, as guest of the High Commissioner.

2. Just before leaving Cairo I received a copy of your telegram No. 12 of the 10th January to H.M. Minister at Amman, and I took particular note of the statement that "H.M.G. is very far from thinking of moving out of the Middle East generally". I started for Jerusalem, therefore, with the thought in my mind of how this statement could be applied to Palestine once we had given up the mandate and withdrawn our troops and administration. It may be said that the question is at the moment academic if, as everyone whom I met in Jerusalem expects, our withdrawal is followed by civil war. Nevertheless one must assume that some form of normality will eventually emerge and that the roots laid by our administration during the past 20 years will not be entirely torn up. The population will remember our rule and perhaps, when passions have died down, feel grateful for its many benefits. They may well be ready to welcome a resumption of the British connexion. But, be that as it may, I assume that H.M.G. would themselves not wish Palestine to form a gap in their general Middle Eastern policy and leave it entirely to the influence of other powers.

3. Sir A. Cunningham informed me that with some such ideas in mind he had already addressed an official despatch to the Colonial Secretary, urging the desirability of maintaining, in so far as it may be possible, the activities of the British Council. I would venture to support his plea. It seems to me too that in due course there may be useful work for the B.M.E.O. to do in Palestine on the development side. Clearly there would be no object in sending our experts to Palestine at this particular moment. But I feel that we should be ready to do so as soon as times are more propitious. Expert advice and guidance will certainly be needed by the Arabs, and I was told that the Jews too may well need and welcome practical guidance in their economic problems. I propose, therefore, in due course to make contact with the officer who will, I understand, be sent to Palestine to represent U.K. interests when the present administration withdraws, and I venture to suggest that his attention might be drawn to the duties of this office before he starts on his mission.

4. I am sending a copy of this despatch to the High Commissioner at Jerusalem.

I have the honour to be with the highest respect,
Sir,
Your most obedient, humble Servant,

Ernest Bevin

The Right Honourable Ernest Bevin, M.P.,
His Majesty's Principal Secretary of State
for Foreign Affairs,
Foreign Office,
London, S.W.1.

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1948

E

PALESTINE

E 2322 4

18 FEB 1948

Registry Number

E2322/1115/20

FROM

FO Minute

No.

12 Feb

Dated

Received in Registry

18 Feb.

Guards for H.M. Minister in Jerusalem
transmit minutes of meeting held at FO
on 12 Feb, concerning the provision of
guards for H.M. Minister in Jerusalem.

Last Paper.

1115

(Minutes.)

JB Feb. 18

References.

(Print.)

(How disposed of.)

(Action completed.)

GC 19/2

(Index.)

GC 19/2

Next Paper.

3378

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entire E 5

E 2522
18 FEB 1948

E

Confidential

Minutes of a meeting held at the Foreign Office on Thursday, 12th February, 1948 at 3 p.m. to discuss a telegram from the High Commissioner, Palestine, No. 29 Staff Secret of 8th January concerning the provision of guards for H.M. Minister in Jerusalem. There were present:

- | | |
|--------------------|---|
| Mr. Gardener | Foreign Office,
Establishment and Organisation
Department (<u>in the Chair</u>) |
| Sir Hugh Dow | H.M. Minister Designate in
Jerusalem |
| Brigadier Hamilton | War Office |
| Group Captain Lane | Air Ministry |
| Mr. Clark | Colonial Office |
| Mr. Beith | Foreign Office,
Eastern Department |
| Mr. Fisher | Foreign Office,
Establishment and Organisation
Department. |

1. The meeting decided that since the U.S. Government were not going to send marines to protect their Consulate-General in Jerusalem, we had no alternative but to do likewise. Such a solution readily commended itself to the War Office who were strongly averse to using soldiers for this purpose. It was therefore decided to examine the possibility of recruiting the guards required from ex-members of the Palestine Police Force upon terms to be fixed later.

2. The meeting agreed that as from 15th May H.M. Government could be responsible only for the everyday security of the British Mission in Jerusalem against the casual hooligan or bomb-thrower. We could not attempt to repel a direct assault or to safeguard such places as the Cathedral. Consequently, what guards we had should be armed only with revolvers.

3. It was decided that, in order to provide a twenty-four hour guard on a building of the size we should require (assuming there was in fact only one), we should need thirty men, eight of whom would be on duty at any one time. An additional twenty men might be necessary for escorting H.M. Minister and official despatches. This total of fifty was to include one officer of superintendent (or equivalent) rank, two sergeants (or equivalent), one fitter-mechanic, and several drivers. The "superintendent" would act as Administration Officer for the Mission and be in charge of messing, transport, etc

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4. It was agreed to investigate urgently the chances of acquiring for temporary use the building now used as Royal Air Force Headquarters in Jerusalem for office and living accommodation for H.H. Minister and his staff. This building, which was understood to be in charge of the Custodian of Enemy Property, contained about ninety rooms and was particularly suitable for our purposes.

5. After discussion, it was agreed that the following supplies would be needed and should, if possible, be obtained locally from the military, police, or civil authorities:-

- (i) Uniforms (as above) and revolvers for the guards.
- (ii) Three private cars (one being for H.H. Minister)
- (iii) Two 30 cwt. trucks
- (iv) Two armoured cars, as used by the Palestine Police Force.
- (v) Two motor bicycles
- (vi) Seventy reserve rations for three months to be used by H.H. Mission in an emergency.

It was decided finally to send telegrams to the High Commissioner asking him to investigate all these proposals and give his comments upon them.

FOREIGN OFFICE, S.W.1.
12th February, 1948.

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Minutes

E. 5114

8

Representation in Jerusalem.

24 APR 1948

Sir Orme Sargent held a meeting at the Foreign Office to-day at which Sir Hugh Dow, Mr. Wright, Mr. Burrows, Mr. Gardener and I were present. Sir Hugh Dow reported on his flying visit to Jerusalem and Sir Orme Sargent expressed the Foreign Office view on the telegram No. 1008 from Palestine of April 16th, in which the High Commissioner, after discussion with Sir Hugh Dow, expressed his views about British representation in Jerusalem after May 15th.

discussed with him

Sir Orme Sargent explained to Sir Hugh Dow that his appointment had been made in the light of developments at the United Nations some months ago when it appeared possible that a United States Commission with administrative powers would be established in Jerusalem. He was sure that Sir Hugh Dow would recognise that in present circumstances there was a considerable chance that this would not occur and that a high-powered representative at Jerusalem would not be required. There was unfortunately a real possibility that Sir Hugh Dow's job might prove to be a vanishing one. If Sir Hugh Dow had other irons in the fire we could not press him to remain indefinitely en disponibilité, but we should be able to reach a clear decision by the middle of May.

Sir Hugh Dow said that he would be prepared to wait until then, on the understanding that Mr. Gardener was able to make the necessary arrangements with the Treasury for ~~approval~~ in the intervening period.

his emoluments

Ex O Dept.

J.G.S. Beith
(J.G.S. Beith)

21st April, 1948.

N.B. I attach a draft tel. from Co. to Jerusalem, to which Ex O Dept. may wish to add JB Apr. 22. The necessary Treasury authority is being sought.

Revised 22/4.

L.P.K. Pagan 23/4

23/4

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23
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INWARD TELEGRAM.
TO THE SECRETARY OF STATE FOR THE COLONIES.

Cypher (O. T. P.)

INDEXED

FROM PALESTINE (General Sir A. Cunningham)

D. 16th April, 1948.
R. 16th " " 14.45 hrs.

IMPORTANT

No. 1008 Top Secret.

I have discussed with Sir Hugh Dow the question of representation here after the Mandate ends and he has asked me to telegraph to you the views I expressed to him with which he concurs. If the General Assembly manage to set up some U.N. Authority in Palestine by 15th May, then of course the present arrangements are satisfactory. We have however to face the possibility that nothing will be done and we leave a vacuum. Under these conditions Jerusalem will almost certainly be the scene of heavy fighting and, if not cut off, communications will at least be precarious. Haifa will be under the protection of our troops for a time though I am afraid would not be free from trouble. I feel that we require some representation in both these places as foreign consular body is remaining in Jerusalem, but I do not consider Dow would, in fact, have a job to do in either as there would be no authority in being with whom he could work.

I therefore suggest in these circumstances that it would be better to put a more junior representative temporarily in Jerusalem, Dow suggests Beaumont, and that Dow should not come out until something has emerged which would call for British representation on a higher level. The Consuls would undertake all Consular work which would be all that would be required to commence with. I feel that even if Dow goes to Haifa there would still be no functions for him and that it would be politically undesirable to have a high British representative without a job. It would be said undoubtedly that he was only waiting to pick up the reins again for Britain.

Distributed to:-

R. 243
Secretary of State
P.S. to Minister of State
Sir T. Lloyd
Mr. Rees-Williams
Sir S. Caine
Sir C. Jeffries
Mr. Holding
Mr. Martin
Mr. Mathieson
Mr. Gutch
Mr. Higham
Mr. Galsworthy
Foreign Office
" "
" "
War Office (M.C.4.)

Mr. Holmer
Mr. Dale

- Mr. A.J. Gardener.
- Mr. B.A.E. Burrows.
- Mr. J.G.S. Reith.
- Lt. Col. Charteris.

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Memorandum.

10

In conversation on 15th April the High Commissioner raised the question of the desirability of Sir Hugh Dow actually taking up his residence in Jerusalem on the termination of the Mandate if no successor authority to the present Government of Palestine had been appointed by the 15th May. His Excellency suggested that it was for consideration by the Foreign Office whether it would not be a waste of time, if not ridiculous, ~~that~~ for a person of Sir Hugh's rank to reside in Jerusalem where he might be a virtual prisoner and unable to contact any person having authority. He pointed out that not only did it appear improbable that the United Nations Organisation would appoint and install a Governor of Jerusalem before the 15th May but also that Sir Hugh might well be unable to establish relations with either high ranking Jews or Arabs. He said that the leading members of the Jewish Agency had transferred to Tel Aviv and that their visits to Jerusalem were becoming increasingly rare and difficult. The Arab Higher Committee was effectively represented in Jerusalem only by Dr. Khalidi who was frequently absent. Even when in Jerusalem Dr. Khalidi was unable to give any undertakings of importance without reference outside the country and this generally involved his paying a personal visit to Syria. The other members of the Higher Committee had for the most part, His Excellency said, been absent from Jerusalem and Palestine for some time. Consulats with leading Arabs could therefore be undertaken more profitably in places other than Jerusalem.

In general conversation the point was also raised of the exact status of Sir Hugh vis à vis the local consular corps, which was to say the least of it uncertain; and it was a matter of doubt what precedence the local consular corps would grant to Sir Hugh in the event of no other Power appointing a representative of a political rather than a consular nature. Would they, for instance, be prepared to concede him, whatever his personal rank, ~~the~~ a position superior to that of the most recently arrived Consul-General?

Since, however, the other interested powers had representation in Jerusalem, the High Commissioner considered it essential for us to proceed with the establishment of a mission and the point he wished to

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OUT FILE

Foreign Office,

LONDON, S.W.1.

24th April, 1947.

Dear Mathieson,

With reference to the High Commissioner's telegram No.1008 of April 16, in which he reports his discussions with Sir Hugh Dow during the latter's visit to Jerusalem and makes new suggestions for the British political representation after May 15, this matter has been discussed at the Foreign Office, with the result that we are now requesting you to send the telegram, of which I attach a draft, to the High Commissioner. Its text is self-explanatory.

Yours sincerely,

D. Balfour

W.A.C. Mathieson, Esq.,
Colonial Office.

sent as C.O. RL No 1668 Confidential to Palestine 27th April

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12

F. O.,

April, 1948.

Conf
~~TOP SECRET~~

Despatched

M.

Draft.

High Commissioner,
Jerusalem.

Telegram.

No.

(Date)

Repeat to :—

Your telegram No.1008 [of April 16th:
Representation in Jerusalem after the termin-
ation of the Mandate]

Foreign Office have now discussed the
situation with Sir Hugh Dow in the light of
your telegram under reference. Sir Hugh
was informed that ^{the F.O.} ~~we~~ were in general agreement
with the views expressed in your telegram and
that, as it ~~was~~ becoming increasingly unlikely
that ^a United Nations Authority will be estab-
lished in Palestine, it ~~is~~ ^{must be} very doubtful
whether such a senior representative as Sir
Hugh would be required for the present in
Jerusalem.

2. It was agreed that Sir Hugh should con-
tinue to hold himself in readiness for this
appointment until about May 15th, when it would
be possible to take a final decision in the
light of the circumstances then obtaining.
Apart from Sir Hugh's appointment, the Foreign
Office propose to go ahead with the same plans
as before for the rest of the establishment
and would propose to leave Beaumont tempora-
rily in charge as Consul on May 15th, if
Sir Hugh is not sent out.

3. Please inform Beaumont.

mtls
23.4.

NOTHING TO BE WRITTEN IN THIS MARGIN.

Ed O Dept. frist
11/22/48

J. J. Stewart
Apr. 22

L. P. L. Pym
23/4

En-Clair.

Code.

Cypher.

Distribution :—

J. J. Stewart
23.4

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OUTWARD TELEGRAM

FROM THE SECRETARY OF STATE FOR THE COLONIES

75872/154/29/48 Part II

5114 1115 31

Cypher (O.T.P.)

TO PALESTINE (Gen. Sir A. Cunningham)

Sent 27th April, 1948. 10.15 hrs.

~~INDEXED~~

No.1668 Confidential.

Your telegram No.1008.

Representation in Jerusalem after the termination of the Mandate.

Foreign Office have now discussed the situation with Sir Hugh Dow in the light of your telegram under reference. Sir Hugh was informed that the Foreign Office were in general agreement with the views expressed in your telegram and that, as it was becoming increasingly unlikely that a United Nations authority will be established in Palestine, it must be very doubtful whether such a senior representative as Sir Hugh would be required for the present in Jerusalem.

2. It was agreed that Sir Hugh should continue to hold himself in readiness for this appointment until about May 15th, when it would be possible to take a final decision in the light of the circumstances then obtaining. Apart from Sir Hugh's appointment, the Foreign Office propose to go ahead with the same plans as before for the rest of the establishment and would propose to leave Beaumont temporarily in charge as Consul on May 15th, if Sir Hugh is not sent out.

3. Please inform Beaumont.

Copy sent to:- Foreign Office - Mr. D. Balfour.

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INWARD TELEGRAM

TO THE SECRETARY OF STATE FOR THE COLONIES

14
into E or per
5114 1115 31.

Cypher (O.T.P.)

FROM PALESTINE (Gen. Sir A. Cunningham)

D. 11th May, 1948.

R. 11th " " 17.45 hrs.

INDEXED

No. 1348 Secret.

Your telegram No. 1668.

British Representation in Jerusalem.

Please pass to the Foreign Office from Beaumont.

It will be important for me to make earliest possible contact with Consular Trade Commission on 15th May. Unless, therefore, Sir Hugh Dow comes here in capacity of British Political Representative, I intend to announce creation of our mission to Consular colleagues on that day styling myself Acting British Political Representative and Consul. Do you concur?

Advance copies sent to:-

No. 10, Downing Street	-	Mr. J.L. Pumphrey.
Foreign Office	-	Mr. J.P.E. Henniker.
Ministry of Defence	-	Mr. R.F. Wood.
Cabinet Offices	-	Mr. R.P. Fraser.
War Office	-	Mr. A.C.H. Drew.
Air Ministry	-	Mr. J.S. Orme, O.B.E.
Admiralty	-	Mr. J.V. Battersby.
War Office (C.I.G.S.)	-	Col. G.S. Cole, O.B.E.

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D.B.

Draft. tel. to

~~Jerusalem~~

to Jerusalem

No

delivered

Appt to

UK Del N.Y.

Washington (Swing)

~~John G. Sumner~~

12.5

Cypher ~~with~~ 12.5

The question of Sir
It does proceed -
to Palestine is
under
consideration

40
stored

Most immediate
SECRET

Department May 15
C. 21 21

Addressed to Jerusalem tel No

of May repeated to UK Delⁿ New York and
Saving to Washington
High Commissioner's
~~to~~ telegram No 1348 to Colonial
Office.

British representation in Jerusalem.

~~Please pass to Beaumont from~~

~~Foreign Office~~

On May 15th you should announce
creation of the ~~mission~~ ^{H.M. Consulate} styling yourself
Consul only. ~~Mission to be styled~~

~~British~~

2. Title chosen for Sir Hugh Dow

~~is Sir Hugh Dow~~ ^{was} ~~title of the~~

~~was sent with~~ U.K. Representative

not (repeat not) British Political

Representative. You will receive instructions when
and with what capacity he may go out and should
transmit by us announcement regarding him.

3. While contacting Consular Truce

11/0
1945

NOTHING TO BE WRITTEN IN THIS MARGIN.

(2/47) (14728) Wt. 11788-144 250m 5/47 G.S.S.

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Commission you should not (repeat not)
~~without reference~~ participate without
reference to ^{Foreign Office} ~~me~~ in any act of the
Commission which might be interpreted
as implying that you are a member
of it in virtue of the Security
Council resolution of April 17th
which set it up. See U.K. Delegation
New York telegram NR 1381 of 5th May
repeated to ~~the~~ High Commissioner
Jerusalem.

DP 12

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OUTWARD TELEGRAM

16

FROM THE SECRETARY OF STATE FOR THE COLONIES

22pax (O.T.P.)

INDEXED

5114 115 31.

TO PALESTINE (Gen. Sir A. Cunningham)

Sent 12th May, 1948. 22.30 hrs.

SECRET

SECRET

High Commissioner, Palestine.
Repeated U.K. Delegation New York.

Your telegram No. 1348.

British representation in Jerusalem.

Please pass to Beaumont from Foreign Office.

1. On May 15th you should announce creation of H.M. Consulate styling yourself Consul only.
2. The question of Sir H. Dow proceeding to Palestine is under consideration. Meanwhile you should make no announcement regarding him.
3. While contacting Consular Truce Commission you should not (repeat not) participate without reference to Foreign Office in any act of the Commission which might be interpreted as implying that you are a member of it in virtue of the Security Council resolution of April 17th which set it up. See U.K. Delegation New York telegram No. 1381 of 5th May repeated to High Commissioner Jerusalem.

(Copies sent to Foreign Office for transmission to New York).

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E

E 6751 17

1948

TALL

24 MAY 1948

Registry Number } E6751/1115/31

FROM Mr M.R. Wright
F.O. MINUTE

No.

Dated May 20, 1948

Received in Registry } May 24, 1948

Draft instructions for Sir Hugh Dow.

Instructions for Sir Hugh Dow, Head of H.M. Mission in Jerusalem, who will be termed Consul-General pending further instructions as may eventually be issued.

Last Paper

E6583

References

E 6422/6090/31 1948

(Print)

(How disposed of)

10) ~~Harifa~~

N^o u/n. May 26

(with copy of F.O. Tel. 2062 to Mr. Kelly, New York)

(Action completed) *col* 1/6

(Index) *[Signature]* 14/2/48

Next Paper

E6949

(Minutes.)

N.B. 27/6

Personnel Dept:

Allen has gone to Sir H. Dow, appointing him H.M.C.G. at Jerusalem. P.D. 31/6

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18

Draft instructions for Sir Hugh Dow.

E 6751

24 MAY 1948

NOTHING TO BE WRITTEN IN THIS MARGIN.

Copy Haifa

*H. B. ...
20.5*

1. As Head of H.M. Mission in Jerusalem, you will style yourself Consul-General, pending such further instructions as may eventually be issued.

2. Your principal responsibility will be the exercise of all regular consular functions in respect of British subjects and British property and interests in the area and the maintenance of normal relations with the properly accredited Consular representatives of other nations.

3. The views of H.M.G. on the legal position in Palestine are set out in the attached copy of ^a ~~our~~ telegram to U.K. Delegation New York. Your relations with the local authorities in Palestine should be guided by the general principles set out in this telegram. You should maintain contact with local and municipal authorities. If you are obliged to deal with other authorities such as the Jewish Agency and the Arab Higher Committee, you should be careful to avoid any action or statement which might be interpreted as implying that H.M.G. recognise the de facto or de jure existence of a Jewish or Arab State in Palestine or the annexation of any part of Palestine to a neighbouring state.

4. You should use your best endeavours to assist the U.N. Organisation in its efforts to mediate between Jews and Arabs, obtain a truce
and/

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Sir H. Dow.

The following are your instructions:-

1. As Head of His Majesty's Mission in Jerusalem, you will style yourself Consul-General, pending such further instructions as may eventually be issued.

2. Your principal responsibility will be the exercise of all regular consular functions in respect of British subjects and British property and interests in the area and the maintenance of normal relations with the properly accredited Consular representatives of other nations.

3. The views of His Majesty's Government on the legal position in Palestine are set out in the attached copy of a telegram to U.K. Delegation New York. Your relations with the local authorities in Palestine should be guided by the general principles set out in this telegram. You should maintain contact with local and municipal authorities. If you are obliged to deal with other authorities such as the Jewish Agency and the Arab Higher Committee, you should be careful to avoid any action or statement which might be interpreted as implying that H.M.G. recognise the de facto or de jure existence of a Jewish or Arab State in Palestine or the annexation of any part of Palestine to a neighbouring state.

4. You should use your best endeavours to assist the United Nations Organisation in its efforts to mediate between Jews and Arabs, obtain a truce and a mutually agreed settlement and preserve the Holy Places from damage. You should in particular co-operate with the United Nations Mediator, with the Municipal Commissioner for Jerusalem and his Deputy and with the Consular Truce Commission. You should however, not participate officially in any act of the Truce Commission which might lend colour to the idea that you or any member of your staff are ex officio members of it in virtue of the Security Council resolution which set it up.

5. You should keep the Foreign Office and H.M. Missions in neighbouring countries closely informed of political, military and economic developments in Jerusalem and in other areas of Palestine about which you are able to obtain information. You should also send periodically to the Foreign Office such advice and recommendations as seem appropriate to you about the protection of British interests, the attitude to be adopted by H.M.G. towards developments in Palestine and the re-establishment of peace and order there.

6. It is not possible at present to lay down exactly the areas in which you and H.M. Consul-General at Haifa should respectively operate. I shall be ready to accept any practical arrangement to this end which is agreeable to both you and Mr. Marriott.

7. A copy of these instructions is being sent to Mr. Marriott.

(For the Secretary of State)
20th May, 1948.

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13.

E

E 6949 20
25 MAY 1948

Registry Number } E6949/1115/31

TELEGRAM FROM Sir R. Campbell CAIRO

No. 711

Dated May 25, 1948

Received in Registry } May 26, 1948

Report from Sir Hugh Dow in Cairo

Has met and established friendly relations with Evans who is accompanied by Vale and Shaw, Canadian United Nations official. Bernadotte had proposed to fly to Tel Aviv but has discouraged that for considering the Arab feeling against America and the United Nations it would be unwise for Bernadotte to prejudice the chances of a settlement by making further contacts with the Jews.

Proposes to go to Amman on May 28th.

Last Paper.

E6751

References.

(Print.)

(How disposed of.)

a) Palestine distribution
✓ May 26
Tel Cairo 798
✓ May 26
[Ryd Paris 1608
Jerusalem 65].

b) Palestine distribution
✓ May 31

(Action completed.)

cal
28/5

(Index)

24/5/48

Next Paper.

E7455

S2008 F.O.P.

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AMENDMENT SLIP

DIPLOMATIC DISTRIBUTION

Cairo telegram No. 711 of 25th May to Foreign Office.

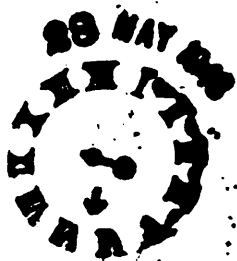
E 6949/1115/31

Second paragraph, line 2 should read:

"After consultation with Troutbeck and Clayton we are agreed that....."

COMMUNICATIONS DEPARTMENT

27th May 1948.



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23

Cairo telegram No. 711 to Foreign Office.

- 2 -

before the time limit for cease-fire fixed by United Nations has expired. This delay may also give me the opportunity of meeting Bunch and/or Bernadotte here.

Foreign Office please pass to U.K.Delegation New York and Washington as my telegrams Nos.42 and 48 respectively.

[Repeated to U.K.Delegation New York and Washington. Note by Communications Department: Repetition of undecypherable groups being obtained].

@@@

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2. Please arrange with ~~B.M.E.~~
British Middle East Office ~~that~~ to
have service authorities ~~named~~ in
Haifa warned that he may eventually
wish to land in the British
enclave in which case every
facility should be afforded him.

D.B.

26/4

NOTHING TO BE WRITTEN IN THIS MARGIN.

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25

CYPHER/OTP
E. 6929/115/3

DIPLOMATIC DISTRIBUTION

FROM FOREIGN OFFICE TO CAIRO

No. 798.

D: 6.00 p.m. 26th May, 1948.

26th May, 1948.

Repeated to: Paris No. 1,601,
Jerusalem No. 65.

IMMEDIATE
CONFIDENTIAL

Addressed to Cairo telegram No. 798 of 26th May repeated for information to Jerusalem and Paris.

Your telegram No. 711, now repeated by us to Paris, and Paris telegrams to Foreign Office Nos. 706 and 707 repeated to you.

Following for Sir Hugh Dow.

Count Bernadotte is being informed of your whereabouts and plans by His Majesty's Embassy Paris. As he appears due to arrive in Cairo on 28th May you would if not otherwise inconvenient do well to postpone your onward journey in order to contact him in Cairo.

2. Please arrange with British Middle East Office to have service authorities in Haifa warned that he may eventually wish to land in the British enclave in which case every facility should be afforded him.

@@@

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15
1948

E
PALESTINE

E 3255 26
18 JUN 1948

Registry Number E8255/1115/31
TELEGRAM FROM
Sir, Hugh Bow
No. JERUSALEM 190
Dated 17th June
Received in Registry 18th "

Movements of Sir, Hugh Dow.
Addressed Amman No, 115.
Sir. Hugh Dow would like to visit Sir, Alec Kirkbride at Amman Friday June 18th for discussion. He would like Sir. Alec Kirkbride to provide lunch, and will return with the bag the same day.

Last Paper.
7455

(Minutes.)
4. 18.vi.

References.

(Print.)

(How disposed of.)

(Action completed.) (Index)
J.P.W. 12/6 [Signature] 14/2/48

Next Paper.
9892

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3 1948 Palestine EASTERN E 9892 / G 22 JUL 1948 28

E 9892 / 1115 31/G
 Maj. Allen,
 War Office,
 to Mr. Sherborne
 M166/BM/1638
 13 - 7 - 48
 21 - 7 - 48.

Appointment of Maj. PHAYRE as
 Military Liaison Officer, JERUSALEM.

Last Paper.
 E 7455
 References.
 E 7455 / 1115 3
 E 10505 / 4 9

(Minutes.)
 Colonel ~~Major~~ McKenzie - WHI. 9400 XN 1036, rang up to say that MELF wish to change Major PHAYRE'S title from Military Liaison Officer to British Army Liaison Officer; as there was an Operational Military Liaison Officer attached to the Jerusalem administration under the mandatory regime, and the revival of the title might prove misleading.

(How disposed of.)
 Tel) Jerusalem 475. 17 July
 Tel) Jerusalem 719 23 Aug.
 Sir H. Dow, Jerusalem, Despatch No. 101 (enclos) Aug 27.
 Maj. Allen. M.I. 16, War Office (less enclos). Aug 30.

He wished to know whether we had any objections. I said that I thought not, but wd. telephone him when I knew. There is some degree of urgency as Major PHAYRE apparently cannot leave for Jerusalem until his title is settled.

(Action OVER completed.) (Index.)
 Gbm 4/10 WJH.

None. P.M. 28th
 Personnel Dept: } any objections.
 S.L. Dept: }
 109. A.C. Kellas 28/7
 M.P. KELLAS S.J.

J. S. Dent
 July 27
 Law & Kirkell. 27.vii

Next Paper.

I have been trying unsuccessfully to contact Col. McKenzie, & have now sent a revised title (No: 719 to Jerusalem).
 30047 F.O.P. 23.8

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From: Major C.H. ALLEN, MI 1(b).



E
E9892

The War Office,
Whitehall, S.W.1.

29

13 July, 1948.

MI1b/BM/1638.

TOP SECRET

Dear Mrs. Sherborne,

I attach herewith details and a short record of service in respect of T/Major R.D.H. PHAYRE, Royal Artillery, the Officer selected as Military Liaison Officer, JERUSALEM, on the Staff of Sir Hugh Dow.

General approval for the appointment of a Liaison Officer was given in Mr. Hayter's Top Secret DO letter (E 7455/1115/G) of 25th June, 1948 to the D.M.I.

Major Phayre is at present in the Middle East and it is probable that G.H.Q. Middle East Land Forces will put this appointment into effect by about 15th July 1948. The appointment is that of Major (Staff Officer, Second Grade).

Yours Sincerely

Chapman

Mrs. H. Sherborne,
Personnel Department,
Foreign Office,
S.W.1.

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31

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PERSONNEL DISTRIBUTION.

FROM FOREIGN OFFICE TO JERUSALEM.

No. 475

17th July 1948.

D. 6.35 p.m. 17th July 1948.

IMPORTANT.

CONFIDENTIAL.

War Office propose to appoint Temporary Major R. D. H. Phayre, R.A. as Military Liaison Officer at His Majesty's Consulate General. Sir H. Dow has been consulted and approves appointment.

2. G.H.Q. Middle East will communicate with you direct about Phayre's accommodation, reception etc. He is already in Middle East and will join you very shortly.

V V V

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Registry

No. E 9892/115/9

XDBK XDBCK
XSBGALX
Confidential.
XDBKXGALX
XSBGALX

NOT FILE
32
-7/8
CYPHER

Draft.

Despatched 10.5 M.

CONFIDENTIAL

JERUSALEM

My telegram No. 475 [of July 17th:

Military liaison officer].

Telegram.

No. 7/9

(Date) August 23^d

Repeat to:—

It has been suggested that title "Military Liaison Officer" may be unsuitable since there was an officer with this title with operational duties in Jerusalem before the end of the mandate. The title "British Army Liaison Officer" has been suggested as an alternative. This does not seem very suitable either since it might suggest possibility of operations by British Army in Palestine.

2. Please telegraph your views.

NOTHING TO BE WRITTEN IN THIS MARGIN.

Ex. Class.
Codex
Cypher.

Distribution:—

DEPARTMENTAL

Copies to:—

BABBS

23.8

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23

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E9892/1115/G
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DEPARTMENTAL DISTRIBUTION

FROM FOREIGN OFFICE TO JERUSALEM

No. 719

August 23rd, 1948.

D. 10.08 a.m. August 24th, 1948.

CONFIDENTIAL

My telegram No. 475 [of July 17th: Military liaison officer].

It has been suggested that title "Military Liaison Officer" may be unsuitable since there was an officer with this title with operational duties in Jerusalem before the end of the mandate. The title "British Army Liaison Officer" has been suggested as an alternative. This does not seem very suitable either since it might suggest possibility of operations by British Army in Palestine.

2. Please telegraph your views.

[Copy sent to Middle East Secretariat]

SSSSS

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Short Record of Service

34
1C

Name: PHAYRE

Christian Names: ROBERT DESMOND HENSLEY

Rank: T/Major.

Regiment: Royal Artillery.

Date of Birth: 1 Oct 1915.

Date of Commission: 29 Aug 1935

Married or Single: Married

Children : Two

Languages : French

Countries known : Middle East, India, Burma, France.

Short Record of Service :

Adjutant 5 Field Regt.	1940/41
Staff Captain & Brigade Major, Middle East	1941
Second Grade Staff Officer (RA)	1942/44
Burma and India	1942
Staff College, Quetta	1945/46
Second Grade Staff Officer (Reader) War Office	
" " " " British Military	1947/48.
Mission, France.	

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371/68653

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4 1948

Palestine
EASTERN

E 11729/G
8 SEP 1948 39

E 11729 / 1115 / 31/G
Sir H. Dow
Jerusalem
445
6 - 9 - 48
8 - 9 - 48.

Use of the title "Military liaison
Officer"

Last Paper.
E 9892

References.
E 9892 / 1115 / G.
E 10505 / 4 / G

(Print.)

(How disposed of.)
8) Maj. Roberts, M.I. 1(a)
Kia office.
Sept: 10

(Action completed.) (Index.)
E 4/10 4/10

Next Paper.

(Minutes.)
Copy to Maj. Roberts W.O. M.I. 1(a)
by spec. mess. I have given
him the gist by telephone.
I expect this will
decide the W.O. in favour
of the title "Mil. liaison
Officer". We should not object.
S. L. Dept. 4/9
Personnel Dept.
PCM 14/10

AB Sept. 9.

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man 40

E 11729

Cypher/OTP

DEPARTMENTAL DISTRIBUTION

FROM JERUSALEM TO FOREIGN OFFICE

Sir H. Dow

No. 445

6th September, 1948

D. 5.49 p.m. 6th September, 1948

R. 9.25 p.m. 6th September, 1948

CONFIDENTIAL

E 4802/115/9

Your telegram No. 719. -

The title "Military liaison officer" is well-known in the Levant Consular posts having been used by us in Beirut under the French Mandate and still being used here by the American Consulate. In spite of its former use by us in Palestine, where it did not come much under public eye, it still seems to me the most suitable title to use here. The title "British Army liaison officer" is meaningless since there is no British Army here with which I can maintain liaison or which needs to maintain it with anyone else. On the other hand I do need to maintain "military liaison" with United Nation's military observers.

[Copy sent to Middle East Secretariat].

k k k

SEP 11 1948

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5

Palestine
EASTERN

E 11910 / G
42

E 11910 / 1115 / 31/G
BMEC Cairo
347
11 - 9 - 48
13 - 9 - 48.

Appointment of military Liaison
Officer: message for War Office.

Last Paper.
E 11729

References.
(Print.)

(How disposed of.)
Copies sent to War
Office and ME
Secretariat.
B) Major Roberts, P.O.
14 Sept.

(Action completed.) (Index.)
4/10 14/11

Next Paper.

(Minutes.)
A copy has also been sent to Major Roberts by
Spec. Mess. I presume that Major PHAYRE has, for
some reason, of wh: we are not yet aware, been
replaced by Major Waddilove, who will presumably
arrive in Jerusalem before his title is finally
decided. *Launce Ruttell 16:ix.*

S. L. Dept. 15/9.
Personnel Dept.
This has apparently crossed
a W.O. tel. giving G.H.Q. the
gist of Sir A. Dow's views
(E 11729). Jerusalem & G.H.Q.
Can now fix this up direct
JB sent 15

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E 11910

13 SEP 1948

E 43

[This telegram is of particular secrecy and should be retained by the authorised recipient and not passed on].

Cypher/OTP

DEPARTMENTAL DISTRIBUTION

FROM BRITISH MIDDLE EAST OFFICE

CAIRO TO FOREIGN OFFICE

No. 347a

D. 6.02.p.m. 11th September 1948.

11th September 1948.

R. 7.31.p.m. 11th September 1948.

IMPORTANT

SECRET

Addressed to Jerusalem telegram No. 68 of September 11th repeated to Amman and Foreign Office.

Appointment of Military Liaison Officer.

We have been asked by G.H.Q. to pass the following telegram to you.

[Begins]

Your cypher 64 of August 20th.

Major M.C. Waddilove 15/19 Hussars now being briefed here. G.H.Q. propose to despatch by air to Amman not later than September 18th. Grateful you arrange onward movement when timing is notified. Waddilove will be accompanied by batman Trooper Harris. Both will wear civilian clothes. We consider here that use of title of Military Liaison Officer most undesirable in view of past associations. Military Adviser also appears unsuitable owing to confusion with Military Attaché. G.H.Q. recommend title of British Army Liaison Officer "B.A.L.O." as being the least objectionable. Understood you have discussed with Foreign Office and would appreciate your views. Please also confirm you have seen directive issued by the War Office.

Foreign Office please pass War Office (M.I.1) for information.

[Copies sent to War Office. and Middle East Secretariat.]

.....

13 SEP 1948
MIDDLE EAST
SECRETARIAT

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6 1948	Palestine EASTERN	E12049/G 16 SEP 1948 44
E12049 / 1115 / 31/G Acting British Consul General Jerusalem 463 14 - 9 - 48 16 - 9 - 48	Military Liaison Officer for Jerusalem	
Last Paper. E 11910	(Minutes) Maj. Robert. V.O. (M. 1 (a))	
References. E 11910 / 1115 / 9. E 11729 / 1115 / 9.	S.L. Dept: C.F. 2019 Personnel Dept: PCM - 2212 JB Sept. 17	
(Print.)		
(How disposed of.) Repeated to BMEC 8) Major Robert, v.o. (M. 1 (a)). ✓ Sept. 17.		
(Action completed.) 5 m 4/10	(Index.) W.P.	
Next Paper.		

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7	Palestine EASTERN	E12340 / G 2 SEP 1948 47
1948 E12340 / 1115 / 31/2 Major Allen War Office to Mr Sherborne 17 - 9 - 48 22 - 9 - 48.	A change in the nomination of the Military Liaison Officer, Jerusalem.	
Last Paper E 12049	/ submit a draft. (Minutes.) Lancel Kirkell. 23:ix.	
References E 9892 / 1115 / 5	Personal Dept. S.L. Dept. 25/9. Mrs Beith Sept. 23	
(Print)	See Also Tel from BMEO, Cairo No. 370 of 21/9. ② Tel from Jerusalem No. 497 of 22/9.	
(How disposed of) dft) Major Allen, War Office, from Mr Beith. 28/9 Copy to Mr Beaumont. Jerusalem 28/9.	JB out.1	
(Action completed) 4/10	(Index) 4/10	
Next Paper		

35893

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E 12340/115/G

12135 12125/63

SI

In Clair.

WAR OFFICE DISTRIBUTION.

FROM JERUSALEM TO FOREIGN OFFICE, INDEXED

Sir H. Dow.
No. 497.

D. 1.9 pm. 22nd September, 1948.
R. 2.29 pm. 22nd September, 1948.

22nd September, 1948.

And to B.M.E.O. Cairo.

Addressed to Foreign Office Telegram No. 497 of September 22nd, and to B.M.E.O. Cairo.

Grateful if you will pass following message to War Office for D.M.I. from M.L.O. Jerusalem. [Begins] M.L.O. arrived and assumed appointment September 21st. [Ends.]

B.M.E.O. please pass to B.G.S.I. M.E.L.F.

777

This tel has nothing to do with the other tels: in this file. shd. be p.w. the papers about the app't of an M.L.O. in JERUSALEM.
F. 24:ix.

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Registry
No. E 12340/115/5

FOREIGN OFFICE, S.W.1.

+10
~~OUTFILL~~. (28rd) September, 1948. *52*

Top Secret.
~~Secret~~
Confidential.
Restricted.
~~Open~~

Draft. letter

Sir H. Dow,

Jerusalem.

Maj C H Allen MC,

M.I. 1(b)

W.O.

(from Mr. Butk

Barrows)

~~With reference to our despatch No. 101 of the 27th August and your telegram No. 463 about the appointment of your Military Liaison Officer, I am enclosing a copy of a letter from the War Office explaining why Major Phayre has been replaced by Major Waddilove, who will presumably be with you by now. I am also enclosing with this letter a short record of Major Waddilove's service, supplied by the War Office.~~

I presume that we are perfectly safe from your point of view in informing the War Office that there is no Foreign Office objection to Major Waddilove's appointment, but should be grateful for your confirmation.

Dear Allen,

Please refer to your letter of Sept. 17 to Mrs Sherborne about the appointment of Maj. Waddilove to Jerusalem in place of Maj. Phayre.

We have no objection to the new nomination but I would draw your attention to Jerusalem tel. No. 463 of which (copy has been sent to your dept.

204
JB Sept. 27

NOTHING TO BE WRITTEN IN THIS MARGIN.

Personnel and
S. L. Departments
First.

Copy to:-
Mr Beaumont
Major Allen,
M.I. 1(b), W.O.
Jerusalem

Amundrell.
23:ix

JB Sept. 23

RECEIVED IN
DIVISION
23:ix
29/9/48
29/9/48

(5415) W. 34,952/168 50,000 1947 A. & E. W. Ltd. Gp. 685
(5578) W. 78,622/168 150,000 1948

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8

Palestine
EASTERN

E 12779 / G
54

E 12779 / 1115 / 31/G

BMEO Cairo

382

30 - 9 - 48

2 - 10 - 48

Palestine: Jewish information on
the Military Liaison Office at Jerusalem.

Last Paper.

E 12340

References.

E 12049 1115 G.

(Minutes.)

I agree with ^{Mr. Beaumont} ~~Mr. Durr~~ - his tel No 526 attached. No
matter what Major WADDILOVE's title it will still be obvious
that his job is to collect military intelligence.

James Patrickell. S:X.

No need to intervene.

273 5/10

(Print.)

(How disposed of.)

(Action completed.)

5/2 7/10

(Index.)

4/21

Next Paper.

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Cypher/OTP

DEPARTMENTAL DISTRIBUTION

FROM BRITISH MIDDLE EAST OFFICE CAIRO TO
FOREIGN OFFICE

No. 582
30th September 1948

D.5. 12 pm 30th September 1948
R.8. 7 pm 30th September 1948

TOP SECRET

Addressed to Jerusalem telegram No. 84 of September 30th repeated to Foreign Office and Amman

Your telegram No. 82 of September 14th.

2. General Headquarters M.E.L.F. states the following is translated text of an agent's report received on July 16th, 1947 by Jerusalem Regional Office Hagana Intelligence. It was captured from a Hagana Courier in Jerusalem in August 1947.

"Subject: civilian activity. At office of M.L.O. opposite Damascus Gate in secretariat building is Royal Air Force Intelligence office.

M.L.O. is an Intelligence specialist and is Squadron Leader Read.

At this office there is great activity amongst civilian women and men".

This report clearly indicates that Jews appreciated that the office of M.L.O. was an intelligence one although they assumed wrongly that it was Royal Air Force Intelligence.

In the light of the above do you still, consider title "M.L.O." should stand.

Foreign Office pass to War Office (M.I.2.C)

[Copy sent to War Office].

HHH

RECEIVED
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[This telegram is of particular secrecy and should be retained by the authorised recipient and not passed on].

Cypher/CIF

DEPARTMENT OF DISTRIBUTION

FROM BRITISH MIDDLE EAST OFFICE - CHIEF TO
FOREIGN OFFICE

No. 382
30th September 1948

D.5. 12 pm 30th September 1948
R.8. 7 pm 30th September 1948

MEMORANDUM

Addressed to Jerusalem telegram No. 84 of September
30th repeated to Foreign Office and Amman

Your telegram No. 82 of September 14th.

2. General Headquarters M. L. O. states the following is translated text of an agent's report received on July 16th, 1947 by Jerusalem Regional Office Hagana Intelligence. It was captured from a Hagana Courier in Jerusalem in August 1947.

"Subject. civilian activity. At office of M.L.O. opposite Damascus Gate in secretariat building is Royal Air Force Intelligence office.

M.L.O. is an Intelligence specialist and is Squadron Leader Read.

At this office there is great activity amongst civilian women and men".

This report clearly indicates that Jews appreciated that the office of M.L.O. was an Intelligence one although they assumed wrongly that it was Royal Air Force Intelligence.

In the light of the above do you still, consider title "M.L.O." should stand.

Foreign office pass to War Office (M.I.2.C)

[Copy sent to War Office].

111

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Ms Clair

FILE

FROM JERUSALEM TO FOREIGN OFFICE

Acting British Consul General
1st October, 1948

D.4.8 pm 1st October, 1948
R.6.54 pm 1st October, 1948

382 to F.O
E/Green

RECEIVED IN C.D.
F. 4 OCT 1948
TO DEPT.
OCT 1948

Addressed to H.M.E.O. Cairo telegram No. 54 of
the Foreign Office

Your telegram No. 54,

A rose by any other name would smell as sweet.
I think it should stand.

888

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9 • 1948

Palestine
EASTERN

E 13164 / G
58

E 13164 / 1115 / 31/G
M. Beaumont.
Jerusalem.
19.
28 - 9 - 48
4 - 10 - 48.

Commencement of the duties of the
Military Liaison Officer at Jerusalem.

Last Paper
E 12779

(Minutes.)
✓ *Copy. W.O. M.I.Ia.*

References
E 12340 / 1115 / S

LT 11: X
S.L. Dept. *VEK* 13/10.
Personnel Dept: 14/10

(Print)

(How disposed of)
✓ *War office. M.I.Ia.*
✓ *12th Oct.*

(Action completed)
gn 15/10

(Index)
Wp H.

Next Paper

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